

PLO NEGOTIATIONS AFFAIRS DEPARTMENT

ROAD MAP STATUS REPORT: PHASE I

FACT SHEET:

The Road Map is a document intended to provide a framework to end Israel's military occupation of Palestinian Territory and establish a viable, independent Palestinian state. The Road Map, which is divided into three phases, sets out obligations for both Israel and the Palestinians. Obligations within each phase are to be carried out in parallel (unless expressly specified otherwise).

Set forth below is a status report of each party's Phase I obligations. Since the obligations are to be carried out in parallel, the obligations set forth below are in no particular order.

PALESTINIAN OBLIGATIONS:

<u>Palestinian Obligation</u> (Phase I)	<u>Actions Taken</u>	<u>Status</u>
<p>“Palestinian leadership issues an unequivocal statement reiterating Israel's right to exist in peace and security and calling for an immediate and unconditional ceasefire to end armed activity and all acts of violence against Israelis anywhere.”</p> <p>“Palestinians declare an unequivocal end to violence and terrorism.”</p>	<ul style="list-style-type: none">• President Arafat called for a ceasefire stating: “I reaffirm today the full and immediate cessation of all armed operations, particularly suicide attacks that we have always denounced, and we shall hold accountable all those who facilitate and plan them.” <i>(16 December 2001)</i>• The Palestinian leadership issued the following statement: “The Palestinian leadership affirms its condemnation of all forms of violence targeting Palestinian and Israeli civilians. Attacks against Israeli civilians have seriously damaged the Palestinian cause on the international and public opinion levels and to Israeli public pro-peace groups....At this time we call upon all our people to practice restraint against Israeli provocative actions and escalations.” <i>(10 January 2003)</i>• The Palestinian leadership issued the following statement: “The Palestinian leadership welcomes President Bush and Colin Powell's commitment to peace	<p>SUBSTANTIALLY COMPLETED. President Arafat is prepared to reiterate past statements and to comply fully with this obligation.</p>

and security for the Palestinian people and our neighbors, the Israelis, on the basis of the founding of an independent democratic Palestinian state next to a secure Israel.”
(11 February 2003)

- PA Prime Minister, Mahmoud Abbas, issued the following statement to the Israeli government and the Israeli public:

“We want a lasting peace with you achieved through negotiations.”

“We denounce terrorism by any party and in all its shapes and forms both because of our religious and moral traditions and because we are convinced that such methods do not lend support to a just cause like ours, but rather destroy it.”

“I repeat, there is no military solution to this conflict.” *(29 April 2002)*

- Palestine National Council accepted UN Security Council Resolution 242, expressly calling for “respect for and acknowledgement of the sovereignty, territorial integrity and political independence of every State in the area...”
(15 November 1988)

- Letter signed by President Arafat to Israel’s Prime Minister Yitzhak Rabin stated:

“The PLO recognizes the right of the State of Israel to exist in peace and security.”
(9 September 1993)

- Palestinian Charter formally amended by Palestine National Council to reflect September 1993 letter. *(24 April 1996)*
- Charter amendment reaffirmed by Palestine Central Council in Gaza meeting addressed by then-US President Clinton. *(14 December 1998)*

“Appointment of interim prime minister or cabinet with

Mahmoud Abbas is confirmed by the PLC as the PA Prime Minister. *(29 April 2003)*

COMPLETED

executive authority/decision-making body.”		
“Continued appointment of Palestinian ministers empowered to undertake fundamental reform.”	Mahmoud Abbas created a new PA Cabinet and outlined a reform plan for the new government. The Cabinet and the reform program were confirmed by the PLC. <i>(29 April 2003)</i>	COMPLETED
“Completion of further steps to achieve genuine separation of powers, including any necessary Palestinian legal reforms for this purpose.”	PLC approved amendments to the Palestinian Basic Law that provide for a separation of powers between the executive, judicial and legislative branches of government. <i>(29 May 2002)</i>	COMPLETED
“Immediate action on credible process to produce draft constitution for Palestinian statehood.”	PLO Central Committee established the Constitution Committee to draft a constitution. The Constitutional Committee is continuing its consultations with a view to finalize a Palestinian constitution. <i>(September 1999 established and reinvigorated in May 2002)</i>	COMPLETED
“As rapidly as possible, constitutional committee circulates draft Palestinian constitution, based on strong parliamentary democracy and cabinet with empowered prime minister, for public debate.”	<ul style="list-style-type: none"> • Constitution Committee published a third draft of the constitution based on consultations with the Palestinian public. <i>(7 March 2003)</i> • Numerous workshops have taken place with members of civil society, Palestinian NGOs, academics and religious leaders. 	COMPLETED
“Constitutional committee proposes draft document for submission after elections for approval by appropriate Palestinian institutions.”	Constitution Committee will continue to finalize the constitution and currently plans to submit it for approval in July 2003.	Cannot be completed until after elections.
“Establishment of independent Palestinian election commission.”	<ul style="list-style-type: none"> • President Arafat appointed Dr. Hanna Nasir to head the Central Elections Commission. The nine-member Commission is comprised of members of civil society. <i>(October 2002)</i> • The Commission has outlined a program to hold elections within 100 days of an Israeli withdrawal. <i>(October 2002)</i> 	COMPLETED
“PLC reviews and revises election law.”	The Election Law was submitted to the PLC for review and promulgation. <i>(1 September 2002)</i> It was sent to the PLC Legal and Political Committee. <i>(9 September 2002).</i>	In progress.

<p>“As early as possible, and based upon the above measures and in the context of open debate and transparent candidate selection/electoral campaign based on free, multi-party process, Palestinians hold free, open and fair elections.”</p>	<p>Palestinians call for elections for 20 January 2003. Elections are blocked by Israel due to curfews and closures.</p>	<p>In progress.</p>
<p>“Rebuilt and refocused Palestinian Authority security apparatus begins sustained, targeted and effective operations aimed at confronting all those engaged in terror and dismantlement of terrorist capabilities and infrastructure. This includes commencing confiscation of illegal weapons and consolidation of security authority, free of association with terror and corruption.”</p>	<ul style="list-style-type: none"> • PA creates Ministry of Interior designed to combine the PA security services under one central command. • PA Prime Minister was confirmed as the Minister of the Interior <i>(29 April 2003)</i> • Training for Palestinian security services and intelligence personnel is ongoing but has been hindered by Israel’s imposition of movement restrictions on Palestinian security services. • PA dialogue with Hamas and Islamic Jihad to consolidate a ceasefire is ongoing. • PA Prime Minister commits to the confiscation of illegal weapons: <p>“The unauthorized possession of weapons, with its direct threat to the security of the population, is a major concern that will be relentlessly addressed. We aim to ensure that only legitimate weapons are used to preserve public order and implement the law.” <i>(29 April 2003)</i></p>	<p>In progress.</p>
<p>“Palestinians undertake visible efforts on the ground to arrest, disrupt and restrain individuals and groups conducting and planning violent attacks on Israelis everywhere.”</p>		<p>The PA is prepared to comply with this obligation once PA security apparatuses are allowed to be rebuilt.</p>
<p>“Palestinian performance on judicial, administrative and economic benchmarks, as</p>	<p><u>Economic:</u></p> <ul style="list-style-type: none"> • Palestinian Investment Fund was established 	<p>Substantive performance on benchmarks</p>

<p>established by the International Task Force on Palestinian reform.”</p>	<p>as a legal entity;</p> <ul style="list-style-type: none"> • Ministry of Finance fully consolidated and integrated all treasury operations; • Budget approved by PLC (<i>1 February 2003</i>) <p><u>Judicial:</u></p> <ul style="list-style-type: none"> • Basic Law passed by PLC. (<i>29 May 2002</i>) • A dialogue with civil society to draft constitution is ongoing. <p><u>Administrative:</u></p> <ul style="list-style-type: none"> • A new Central Elections Commission was appointed. (<i>October 2002</i>) • The Ministry of Interior, that combines PA security forces under one central command, was created. 	<p>accomplished. Still in progress.</p>
<p>“All official Palestinian institutions end incitement against Israel.”</p>		<p>Awaiting definition of incitement.</p>

ISRAELI OBLIGATIONS:

Israel has not accepted the Road Map, having previously submitted more than 100 objections and proposed changes. Israel’s Prime Minister, Ariel Sharon, recently stated, “Oh, the Quartet is nothing! Don’t take it seriously.” (*Newsweek*, 18 January 2003).

<u>Israeli Obligation (Phase I)</u>	<u>Actions Taken</u>	<u>Status</u>
<p>“Israeli leadership issues unequivocal statement affirming its commitment to the two-state vision of an independent, viable, sovereign Palestinian state living in peace and security, as expressed by President Bush, and calling for an immediate end to violence against Palestinians everywhere.”</p>	<p>18 of 23 Israeli Cabinet Ministers represent parties whose current official platforms expressly reject the establishment of a Palestinian state.</p> <p>Likud: “Flatly rejects the establishment of a Palestinian Arab state west of the Jordan river.” <i>Source:</i> www.knesset.gov.il/elections/knesset15/elikud_m.htm</p> <p>National Union: “Absolutely rejects the idea of a Palestinian state between Israel and the Hashemite Kingdom of Jordan.”</p>	<p>Israel has not accepted the Road Map.</p>

Source:

www.israelvotes.com/demo/platforms_unity.htm

National Religious Party: “The State of Israel alone shall exist between the Jordan River and the Mediterranean Sea. No Palestinian state or any other foreign sovereign entity shall be established in this area.”

Source:

www.israel-mfa.gov.il/mfa/go.asp?MFAH01fx0

“GOI [Government of Israel] takes no actions undermining trust, including deportations, attacks on civilians, confiscation and/or demolition of Palestinian homes and property, as a punitive measure or to facilitate Israeli construction; destruction of Palestinian institutions and infrastructure and other measures specified in the Tenet Work Plan.”

Since 20 December 2002, the original date of the Road Map:

- Israel has killed 373 Palestinians, bringing the total number of Palestinians killed to 2,292 (**including 16 killed on 1 May 2001, the day after the Road Map was issued**).
Source: MIFTAH, *Facts and Figures*.
www.miftah.org/report.cfm
- Israel has assassinated 40 Palestinians, bringing the total number of assassinations to 145 since September 2000.
Source: MIFTAH, *Facts and Figures*.
www.miftah.org/report.cfm
- Israel has demolished 196 homes, 62 businesses and 1 mosque, bringing the total number of destroyed homes to 2,316 since September 2000.
Source: MIFTAH, *Facts and Figures*.
www.miftah.org/report.cfm
- Israel destroyed the Ministry of Culture building in Tulkarm on 15 January 2003. Israel destroyed many PA buildings, prisons, institutions, historic sites, and the Gaza airport from September 2000 to present.
- Israel has continued construction of the so-called “security” wall deep within Occupied Palestinian Territory threatening *de facto* annexation of approximately 10% of the Occupied West Bank. The construction of the wall has resulted in wide-scale destruction of olive trees, fruit orchards, greenhouses and other sources of Palestinian agricultural revenue.

Israel has not accepted the Road Map.

	<ul style="list-style-type: none"> • Israel announces the plans to extend the “security” wall deeper into Palestinian Territory and to build an eastern wall that will <i>de facto</i> annex the Jordan Valley to Israel. 	
<p>“GOI immediately dismantles settlement outposts erected since March 2001. Consistent with the Mitchell Report, GOI freezes all settlement activity (including natural growth of settlements).”</p>	<ul style="list-style-type: none"> • Israel has erected at least 72 new settlements and settlement outposts since March 2001 with three new outposts erected since December 2002. <i>Source:</i> Americans for Peace Now, www.peacenow.org • In 2002 alone, Israel constructed 8,125 dwellings in the Occupied Palestinian Territories (OPT). Construction began on 6,401 dwellings in the OPT with active construction on 15,994 dwelling in the OPT. Israel approved the construction of 2,309 housing units in the OPT, representing 75% of all housing units approvals given by Israel. <i>Source:</i> Israel Central Bureau of Statistics, www.cbs.gov.il/yarhon/o3_e.htm • Since 20 December 2002, Israel has approved the construction of 3,751 housing units in the OPT. <i>Source:</i> Americans for Peace Now, www.peacenow.org 	<p>Israel has not accepted the Road Map.</p>
<p>“As comprehensive security performance moves forward, IDF [Israeli Army] withdraws progressively from areas occupied since September 28, 2000 and the two sides restore the status quo that existed prior to September 28, 2000.”</p>	<ul style="list-style-type: none"> • Israel continues to invade Palestinian reservations on a daily basis, particularly in the Gaza Strip. • More than 160 checkpoints within in the Occupied West Bank now exist. • Israel now controls Area “B”. Palestinians now need Israeli permission to travel within the Occupied West Bank. (<i>May 2002</i>) 	<p>Israel has not accepted the Road Map.</p>
<p>“GOI fully facilitates travel of Palestinian officials for PLC and Cabinet sessions, internationally supervised security retraining, electoral and other reform activity and other supportive measures related to</p>	<ul style="list-style-type: none"> • Since 2001, Israel has obstructed the travel of PLC members wishing to attend PLC meetings. • In January 2003, Israel forbade members of the Palestinian Cabinet from traveling to London to attend a reform conference. 	<p>Israel has not accepted the Road Map.</p>

the reform efforts.”		
“GOI facilitates Task Force election assistance, registration of voters, movement of candidates and voting officials. Support for NGOs involved in the election process.”	Israel blocked Palestinian elections in January 2003 and has not announced any plans to withdraw.	Israel has not accepted the Road Map.
“GOI reopens Palestinian Chamber of Commerce and other closed Palestinian institutions in East Jerusalem base on a commitment that these institutions operate strictly in accordance with prior agreements between the parties.”	On 8 August 2001, Israel closed down the Palestinian Chamber of Commerce, Orient House and eight other Palestinian institutions in Jerusalem. Israel renewed the closure orders in February 2003.	Israel has not accepted the Road Map.
“Israel takes measure to improve the humanitarian situation. Israel and Palestinians implement in full all recommendations of the Bertini report to improve humanitarian conditions, lifting curfews and easing restrictions on movement of persons and goods, and allowing unfettered access of international and humanitarian personnel.”	<ul style="list-style-type: none"> • Since January 2003, Israel has prohibited any travel within the Occupied West Bank and overseas of any Palestinian younger than 35 years of age. • Since May 2003, Israel has prevented the free transport of goods within the Occupied West Bank, requiring Palestinians to transport goods on a back-to-back system. 	Israel has not accepted the Road Map.
“GOI and PA continue revenue clearance process and transfer of funds, including arrears, in accordance with agreed, transparent monitoring mechanism.”	In June 2002, the UN reported that Israel owed the PA more than \$600 million in tax revenues that it collected on behalf of the PA. The money has been withheld since November 2000. Israel has resumed transfers of Palestinian tax money to the PA, although \$315 million remains outstanding. <i>Source:</i> www.reliefweb.int	Israel has not accepted the Road Map.
“All official Israeli institutions end incitement against Palestinians.”		Israel has not accepted the Road Map.